

**AGENDA**  
**ST. LOUIS AREA REGIONAL RESPONSE SYSTEM**  
**BOARD OF DIRECTORS**  
**Thursday, March 12, 2015 - 11:30 A.M.**  
**ST. LOUIS CITY FIRE HEADQUARTERS**

1. CALL TO ORDER BY ABE COOK, CHAIR
2. APPROVAL OF MINUTES OF FEBRUARY 12, 2015 MEETING
3. DISCUSSION ITEMS
  - A. Executive Director's Report  
    • FY 2015 UASI Grant Application Process  
Nick Gragnani  
STARRS
  - B. STARRS Training & Exercise Committee  
Chief Frank Arnoldy  
Crestwood Police Department
  - C. Missouri 1Plan: Sustainable School Emergency  
    Preparedness Strategy  
Paul Fennewald  
Missouri School Board Association
  - D. COAD Humanitarian Response to Civil Unrest  
Regina Greer  
United Way 211
4. ACTION ITEMS
  - A. Executive Committee - Finance & Nominating  
    Committee Nominations  
Abe Cook  
Franklin County EMA
  - B. Nominating Committee Report  
Don Feher  
St Clair County EMA
  - C. Regional Security Expenditures  
Nick Gragnani
5. OTHER BUSINESS
6. NEXT MEETING AND ADJOURNMENT

The next meeting of the Board will occur on Thursday, April 16, 2015 at 11:30 AM

**STARRS BOARD OF DIRECTORS  
MEETING MINUTES  
February 12, 2015**

The meeting of the STARRS Board of Directors was called to order at 11:30 a.m. at City of St. Louis Fire Headquarters, 1421 N. Jefferson, St. Louis, Missouri, with attendance as follows:

**Directors Present**

John Miller, Chair	Charles Healy
Abe Cook, Vice-Chair	Warren Robinson
Gary Christmann, Treasurer	Mark Thorp
Joann Leykam, Secretary	Barb Whitaker ( <i>via phone</i> )
Jim Allred	Hope Woodson
Debbie Beezley	
Greg Brown	<b>Ex Officio</b>
Mark Diedrich	Ed Hillhouse
Mike Fagan	
Don Feher	<b>Director Emeritus</b>
	Morris Taylor

Also in attendance were Nick Gragnani, Brian Marler, Karen Kunkel, John Whitaker, Ky Kee, Dale Chambers, Leah Hummert, Staci Alvarez and Jim Wild of STARRS / East-West Gateway Council of Governments staff.

**CALL TO ORDER**

John Miller, Chair, called the meeting to order.

**INTRODUCTIONS**

Mr. Miller introduced and welcomed new member Captain Tom Koch, Special Enforcement Bureau, St. Louis County Sheriff's Department.

**APPROVAL OF MINUTES OF JANUARY 15, 2015 MEETING**

Motion was made by Mike Fagan, seconded by Herb Simmons, to approve the minutes of the January 15, 2015 meeting. The Motion passed unanimously.

**DISCUSSION ITEMS**

**Executive Director's Report**

Nick Gragnani, STARRS, advised that a summary of each STARRS committee and their current membership has been included in this month's packet materials.

He provided a summary of each of the funding grants administered by STARRS. He advised that the FY 2013 UASI grant expires on July 31, 2013; spending was recently authorized for

FY2014 funds, which expire on July 31 of 2016; and the HRSA / ASPR grant currently has a balance of \$421,801 and expires on June 30 of this year.

He noted that STARRS also manages and administers a hospital donation fund, which is used for various expenditures that are non-grant allowable. The fund currently has a balance of \$218,096.99. He advised that he intends to recommend, today, that the ESF-8 Committee submit expenditure recommendations totaling \$200,000, effectively reducing the fund to an appropriate balance.

### **THIRA Update**

Dale Chambers, STARRS, reported that the FEMA, Region VII recently reviewed region's THIRA and provided favorable comments. He summarized the contents of the resulting THIRA/SPR Checklist Supplemental Guidance and Criteria informal review provided to the Board in its meeting materials. He noted that the region's THIRA report has become a template for other jurisdictions throughout the country, and will serve as a credit to the region for upcoming Homeland Security funding. He thanked the Strategy and THIRA committees tasked with its creation, specifically for creating a THIRA that exceeded requirements in providing FEMA with multiple capability targets from most of the core capabilities identified.

### **STARRS Bylaws**

Staci Alvarez, EWGCOG, summarized the recommended STARRS By Law changes that were requested and approved by the Board at its last meeting. She noted that the changes have been incorporated, as reflected in the new version of the By Laws provided to the Board in its meeting materials.

John Miller noted that the By Laws were already approved last month, subject to the requested changes.

### **Regional Terrorism Table Top Exercise**

Gary Christman reported on the upcoming three tier multijurisdictional work shop series, presented by the Fusion Center, to address improvised explosive device security planning. The first session, scheduled for March 31, 2015, will include facilitators that will encourage and engage in conversation regarding preventing, responding, and recovering from an event affecting the region. Tier 2 will be an interoperability exercise reserved for law enforcement, with the date yet to be announced. Tier 3 will be a senior executive overview of the two sessions.

## **ACTION ITEMS**

### **Hospital Fund Account**

Nick Gagnani reiterated and summarized the recommendation that the ESF-8 committee submit expenditure proposals totaling \$200,000, towards effectively reducing the hospital donation fund account balance to \$18,096.99. The expenditures submitted will require approval at a future board meeting.

Motion approving the recommendation was made by Debbie Mays, seconded by Greg Brown. Motion passed unanimously.

### **Regional Security Expenditures**

Nick Gagnani, STARRS, summarized staff’s recommendations of the following expenditures, totaling \$110,335. The expenditures will be funded from the U.S. Department of Homeland Security’s Urban Area Security Initiative (“UASI”); and US Department of Health and Senior Services, Assistant Secretary of Preparedness and Response (ASPR) grant programs.

<b>Action</b>	<b>Description</b>	<b>Amount</b>
Contract	Infection Control / Emerging Concepts to provide three infection control courses	\$15,950
Purchase	EA Medical, LLC – seven Lumalier UV Air and Surface Disinfection Lamps	\$25,000
Purchase	Cynergy Solutions – 576 Zytron coveralls	\$20,785
Purchase	Banner Fire – 60 Paratech Lifting and Shoring Equipment	\$48,600

Motion approving the recommendations was made by Greg Brown, seconded by Larry Ringering. Motion passed unanimously.

### **Nominating Committee Report**

Mr. Gagnani, STARRS, summarized the following recommended Board and Sub-Committee reaffirmations and/or additions:

#### 2015 Board Officer Recommendations

President: Abe Cook, Director, Franklin County Emergency Management Agency  
Vice President: Gary Christmann, Commissioner, City of St. Louis Emergency Management Agency  
Treasurer: Joann Leykam, Director, St. Charles County Department of Administration  
Secretary: Don Feher, Assistant Coordinator, St. Clair County Emergency Management Agency

#### Sub-Committee Reaffirmation and Board Appointments

In accordance with the Bylaws the Nominating Committee recommends that the following Sub-Committees be reaffirmed and their representatives be appointed as Directors:

Emergency Medical System (EMS) – Chief Mark Thorp, Clayton Fire Department (Voting) and John Nowak, MedStar Ambulance (Non-Voting)

Hazmat - Chief Dennis Jenkerson, City of St. Louis Fire Department (Voting) and Deputy Chief Mike Arras, City of St. Louis Fire Department (Non-Voting)

Hospital Preparedness – Debbie Mays, BJC Healthcare (Voting) and Vanesa Poston, Missouri Baptist Hospital (Non-Voting)

Interoperable Communications Core Group - Chief Greg Brown, Eureka Fire Protection District (Voting) and Joann Leykam, St. Charles County Administration (Non-Voting)

Law Enforcement – Chief David Todd, St Charles County Police Department (Voting) and Chief Jon Belmar, St. Louis County Police Department (Non-Voting)

Public Health - John Anthony, St. Louis County Department of Health (Voting) and Barb Whitaker, St Clair County Department of Health (Non-Voting)

St. Louis Area Regional Coalition of COADs – Chuck Healy, Missouri VOAD Representative (Voting) and Nicole Hawkins, American Red Cross (Non-Voting)

Training & Exercise - Frank Arnoldy, Crestwood Police Department (Voting), Justen Hauser, Franklin County Department of Health (Non-Voting)

USAR - Battalion Chief Gary Bird, St. Charles City Fire Department (Voting) and Chief Ernie Rhodes, West County Fire & EMS (Non-Voting)

#### Special Subcommittees

ESF-8 - Debbie Beezley, St Louis University Heartland Center (Voting)

Mass Fatality - Curtis Schildknecht, Deputy Coroner, St. Clair County Coroner's Office (Voting)

Director Emeritus - Mayor John Miller

#### New Subcommittee Applicants

Emergency Management - West, Kyle, Sergeant- Emergency Management Coordinator, St. Louis

Hazmat - Siebold, Richard, Fire Chief, Madison County/Alton

Hospital Preparedness - Taylor, Anna, Safety Specialist, Barnes-Jewish

Law Enforcement - Ragan, Holly E., Associate County Counselor, St. Charles

Mass Fatality- Craig, Glenn J., Florissant Valley Fire Protection District

Fine, Steve, Liaison Officer, Missouri Disaster Response

Gamblin-Luig, Sarah, Program Specialist, St, Louis City Emergency Management Agency

Jackson, Lillie, Emergency Preparedness Coordinator, Saint Louis University

Schildknecht, Curtis, Deputy Coroner, St. Clair County Coroner's Office

Tufts, Judy, Emergency Response Manager/Bio-Terrorism Planner, Jefferson County Health

Tersigni-Tarrant, Maria Teresa, Forensic Anthropologist, Skeletal Identification Services

Tucker, Alison, Interim Assistant Director, St. Charles County Health Department

Woodson, Hope, Director, St. Charles County Health Department

Motion approving all recommendations was made by Herb Simmons, seconded by Jim Allred. Motion passed unanimously.

John Miller acknowledged and thanked the STARRS staff and the Board for their support during his tenure, and he passed the gavel to new President, Abe Cook. Mr. Cook thanked Mr. Miller for his service, also.

### **OTHER BUSINESS**

Nick Gragnani advised that East-West Gateway will be sponsoring an upcoming workshop, "Addressing Regional Intelligent System Architecture Update," on Tuesday, February 24, 2015 from 1:00 to 4:00 p.m. at the Maryland Heights Community Center.

Mike Fagan reported that 3 local citizens were recently indicted for supporting the terror group, ISIS. He noted that it is the first Federal indictment in the nation concerning the group, and he cautioned about the increased risk to the region as a result.

Gary Christmann reminded the Board about the Mardi Gras celebration to be held in Soulard this weekend.

Nick Gragnani advised that although there is no impending news regarding the FY2015 UASI grant application, staff will be forwarding appropriate forms to committees so that they may begin project requests well in advance to ensure timely application when appropriate. He advised further that the deadline for submitting Investment Justifications for the FY 2015 grant will be March 20, 2015.

John Miller introduced new Mass Fatality committee member Curtis Schildknecht, St. Clair County Coroner's office

## **NEXT MEETING & ADJOURNMENT**

The next STARRS Board of Directors meeting is scheduled for Thursday, March 12, 2015 at 11:30 a.m., in the auditorium of St Louis City Fire Headquarters.

Motion to adjourn the meeting was made by Mike Fagan, seconded by Debbie Beezley. Motion passed unanimously.

The meeting was adjourned at 12:03 p.m.

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Don Feher, Secretary

## **The Missouri 1Plan**

### Creating a Sustainable School Emergency Preparedness Strategy in Austere Times by Leveraging Existing Relationships and Programs

In Missouri, as in every other state, every child – every school – every community, no matter how rural or urban, is unique, with individual abilities, hopes, and aspirations. The best chance for success and happiness of our children as they grow to adulthood and become valuable members of society is realized through a quality education. A foundation for a quality education relies heavily on a safe and secure learning environment, for both the students and staff. A high quality emergency operations plan is core to promoting a safe and secure learning environment in our schools.

Almost every school in Missouri, like most states, has some form of emergency operations plan. However, many have yet to incorporate the National Incident Management System (NIMS)/Incident Command System (ICS), American's with Disabilities Act (ADA) compliance, and other important components necessary to have high quality emergency operations plans.

Missouri has already invested heavily in creating capabilities to prevent, protect, mitigate, respond, and recover from disasters, through its Homeland Security program. This investment has been focused on creating these capabilities under the Homeland Security “regionalization program”. A strategy was adopted early in Missouri's Homeland Security program to build trust relationships at the regional and local level, to most effectively develop the above capabilities. Even as federal grant dollars from the federal Homeland Security program are greatly diminished, these trust relationships are what made the difference in recent Missouri disasters such as the 2011 Joplin Tornado, recent year catastrophic ice and snow storms, and flooding on both the Missouri and Mississippi rivers.

While schools have been invited to participate in the homeland security efforts in the past, they have not been a primary focus of this activity in a consistent statewide manner. With current economic realities, both individual school districts as well as the State of Missouri are presently challenged to find the needed funding to support all the programs which are needed to create a holistic quality educational environment.

When limited federal grant funds became available to address the quality of emergency operations plans in schools, it was seen as an opportunity to build on an existing successful relationships, capabilities, and tools which supported emergency preparedness. Missouri had already invested in a school emergency planning “best practice” tool/portal, through the homeland security program. This tool, called the Missouri 1Plan, is configured in a way that supports school district and individual school emergency planning seamlessly with best practice templates, but in a way that engages the planning partners to focus on the relationships that are being built. Missouri 1Plan is more than just a tool – it is a strategy that facilitates a feeling of ownership and engagement by all stakeholders in a schools' preparedness efforts. This effort is resulting in our schools being safer and better prepared for emergencies, and the prospects for all students in Missouri to receive a quality education, brighter than ever.



# UNITED WAY OF GREATER ST. LOUIS – FERGUSON LONG-TERM ENGAGEMENT STRATEGY

## ISSUE STATEMENT

Over the past several weeks, the turmoil in Ferguson has initiated discussions and fueled activities around police-community relations, racial profiling, civil rights, social service needs and socio-economic disparities. While the emergency response has begun to address some of the immediate needs of impacted individuals, families and businesses, the events of the past several weeks have exacerbated and illuminated underlying complex societal issues that exist in, but are not limited to, the Ferguson area. The systems to address poverty, unemployment, homelessness, youth violence, health and educational disparities are fragmented and must be improved. Until a strong base to address the most basic needs of our community is in place, the work of developing solutions to the identified complex issues will not be successful.

Across the region, sector-leading organizations are working hard to meet basic needs, while beginning productive conversations around long-term recovery. Currently, these conversations are occurring within rather than across sectors and our community will be stronger if all key components of our community work together. For community healing to begin, a coordinated approach must be implemented and a common table convened at which all sectors of our community will collectively work to address short-term needs and develop long-term solutions.

An effective long-term and place-based community engagement and recovery strategy for Ferguson and the region will need to be both rigorous and flexible, as well as:

- Community-based
- Culturally-informed
- Neutrally-convened
- Cross-sector
- Collaborative
- Adaptive
- Inclusive
- Diverse
- Transparent
- Well-funded
- Sustained
- Well-managed

## SHORT TERM RESPONSE AND LONG-TERM NEEDS ACROSS SECTORS

All sectors within the community have responded to the turmoil in Ferguson and have an on-going role in developing, deploying and sustaining evidence-based, short-term solutions to meet basic needs, as well as long-term approaches to address the root causes and associated affects of socio-economic disparities in the St. Louis region.

- **Individuals and Families**  
Provision of supplies, counseling, and basic services has helped to meet the immediate needs of individuals and families in the Ferguson and law enforcement communities. But the need is great and in many cases, existed well-before the current turmoil. Engaging the community in identifying short- and long-term needs is essential. Sustaining resources and service provision for basic needs support, addressing trauma-related mental health needs, while aligning services for longer-term stability will be key to success.
- **Faith-based Organizations and Nonprofit Service Providers**  
Faith-based, community, human service and health organizations rallied to meet basic needs of the Ferguson and law enforcement communities through counseling, convening conversations, activity centers, meals, supplies and basic services provision. Ensuring that local institutions are strong, well-resourced, and are able to sustain and align services to achieve long-term impact is a priority.
- **Advocacy and Civil Rights Organizations**  
While highly politicized and not a focus of United Way, existing and new advocacy groups are calling for policy and practice change in the areas of racial profiling, inequality, local law enforcement processes and civil rights. These complex issues will require coordinated involvement across advocacy

organizations to create an aligned strategy of services, policy changes, constructive dialogue and outreach.

- **Economic Development**

The St. Louis region's economic development and business infrastructure quickly mobilized to provide support for businesses directly impacted by the civil unrest in Ferguson, while also assessing and mitigating its impact on the region's economy. Success in Ferguson and our region relies on the availability of jobs, goods, services and opportunity. Continued investment into our business community and workforce development - coordinated with human services, advocacy and community building activities - will need to be sustained.

- **K-12 and Higher Education**

In Ferguson and throughout our region, schools and higher education institutions are anchors and hubs for service delivery and community engagement. Early mobilization of these important community resources provided meals, counseling and safe places to convene. Sustained involvement will be needed to continue to provide services, support the development of necessary skills, as well as to build the capacity of individuals and organizations to scale planned activities across students, families, organizations and the broader community.

- **State and Local Government and Law Enforcement**

While the private and nonprofit sectors are able to develop and implement effective programmatic solutions, the institutionalization and scaling of them requires the active involvement of state and local government and law enforcement. Integrating existing local services and aligning government policy and resources with local long-term goals will improve the effectiveness of collaboratively-planned interventions.

- **Business and Institutional and Individual Donors**

More than \$1 million has been invested through crowdfunding and targeted appeals that have provided donors with very specific vehicles to support immediate response for impacted individuals and businesses. Local foundations, government, businesses and individuals are seeking effective and high-impact investment opportunities to support long-term recovery. Strategies must quickly emerge to ensure limited funding and resources are secured for initiatives with the best chance for success.

- **United Way**

United Way was created to be a broker between community resources and community needs and it quickly convened member agencies and leveraged its relationships and internal resources to respond to immediate needs of the Ferguson community.

- United Way developed and implemented a short-term action plan including coordinating a collective response for service delivery, an appropriate role for volunteers and providing United Way 2-1-1 as a resource to help people access counseling and other needs.
- Longer term actions include working with community leaders to develop a more productive outlet for young people and others to use their voice and providing support for community planning and mental health services for citizens and police officers.
- United Way consistently mobilizes more than 60,000 donors, 2,600 business partners and hundreds of agencies to annually invest \$65 million into education, human services, financial stability, health and strong communities, creating the conditions for people to live their best possible lives. These investments are leveraged with expertise in agency convening, issue coordination and alignment, outcomes management, grantmaking and oversight.
- United Way regularly participates in collaborative planning and service delivery with cross-sector community-leading organizations—playing a participant or leadership role as appropriate—to identify how to best leverage relationships and align resources to help address our region's most challenging social issues. Its commitment to servant leadership will be appropriately activated as part of the planning and dialogue to address short-term needs and long-term solutions in Ferguson and across our region.

## RECOMMENDATIONS FOR LONG-TERM AND PLACE-BASED COMMUNITY ENGAGEMENT

### Develop a Cross-Sector Collaborative

United Way proposes and will actively support the formation of a long-term collaborative made up of top representatives from sector-leading organizations across our community. The collaborative's charge is:

- establish a shared table at which information about current planning and services will be communicated to minimize duplication, support collaboration and maximize resources.
- identify, prioritize, implement and sustain evidence-based projects to ensure a comprehensive short-term response is effectively executed.
- plan and deploy long-term approaches to address the root causes of socio-economic disparities in the St. Louis region.

Each collaborative member will bring their unique value to the work by activating their network of service providing partners and resources specifically aligned with their core missions. The collaborative will improve lives of people in Ferguson and ultimately across the region through:

- Cross-sector Partnerships
- Regional Community Planning
- Service Coordination
- Common Agenda
- Pooled Resources
- Strategic Investments
- Standard Outcomes
- Capacity Building
- Sharing Evidence-based Best Practices
- On-going Evaluation and Assessment

Collaborative members will be representatives of sector-leading organizations and large-scale collaborative efforts. Clear roles will be collectively agreed upon for all members as a critical component for success. It is anticipated that the collaborative will include representatives from the following sectors:

- Impacted Communities
- Local Government and Law Enforcement
- Clergy
- Economic and Community Development
- Human Services and Youth Development
- Health Care
- Emergency Response
- Business Community
- Philanthropic Funders
- K-12 and higher Education

A three-year commitment of participation by collaborative members will provide the sustained investment in coordinated service delivery that will be minimally needed for success. To be effective, the collaborative will need to be staffed by a collaborative manager responsible for supporting the work of the collaborative and the implementation of its initiatives.

Employing the best thinking in collective impact and place-based investment, collaborative members will collectively identify and prioritize issues, create clear and feasible objectives, develop associated workplans, align existing services and identify sources of revenue for the development of new services, in addition to continually monitoring and adjusting planned activities to address changing conditions, challenges and opportunities. The collaborative will be responsive and transparent in its activities, and will release quarterly reports on its activities, investments and progress to stakeholders and the broader community.

### Collaborative Support

The effective coordination of the collaborative and the implementation of short- and long-term strategies will require stable and long-term funding. To ensure these resources are available, collaborative members will seek one to three-year funding commitments from individual and institutional funders that have already expressed interest in building and executing long-term strategies. Funding will be monitored and stewarded by United Way and earmarked for use by the collaborative.

### Preliminary Collaborative Budget

The highest priority for funding is to secure resources for a collaborative manager, administrative support, a neutral facilitator and overhead to support the collaborative. United Way does not have current capacity to

absorb these functions and costs, but will commit to housing the team and serving as fiscal agent. Once convened, the collaborative will prioritize needs and develop plans for coordinated short- and long-term service delivery. Resources for implementation of these plans may be new funding or redeployment of existing funding that is aligned with the plans developed by the collaborative.

## **CONCLUSION**

Experience has shown that complex problems will not be quickly solved and will require sustained cross-sector involvement, coordination and investment to be successful. Ferguson and the entire St. Louis region must rally behind a long-term, collaborative, cross-sector and well-resourced initiative to begin the process of moving forward. Forming and resourcing a collaborative to carry on this work is an important first step to begin community healing.

United Way believes that single-organization and isolated-sector leadership will not result in the type of creative, collaborative, aligned and high-impact interventions that will be required for our community to heal. It is committed to investing resources as a collaborative partner, working with other community-leading organizations to ensure that a well-informed, holistic and collective approach is developed and implemented.

United Way was created many years ago by corporate and civic leaders to be an honest broker of local needs in the community. It has served the role of convener, investor, and partner on big issues because it has been privileged with the trust of this region. United Way's success is directly tied to its ability to maintain effective relationships and respond quickly to the local needs of its customers and the broader community. As United Way looks toward the future, it is excited about the possibilities and impact in collaboratively mobilizing the broader community and helping people in Ferguson and across the region live their best possible lives.

## United Way 2-1-1 Fact Sheet

### Missouri and Southwest Illinois

#### **2-1-1 is an easy-to-remember number that connects individuals with resources in their community**

- Missouri and Southwest Illinois have approximately 25,000 nonprofit organizations and scores of government agencies which can make finding help difficult. 2-1-1 takes that difficulty away.
- 2-1-1 call centers are staffed by trained specialists who quickly assess the callers' needs and refer them to the help they seek.
- 2-1-1 is available 24/7, with TDD/TTY and multilingual capabilities.
- 2-1-1 covers 99 counties in Missouri (the remainder of Missouri is covered by United Way of Greater Kansas City) and nine counties in Southwest Illinois.

#### **2-1-1 benefits individuals and families**

- Information is available on a broad range of services, including rent assistance, food pantries, housing resources, health resources, child care, after-school programs, elderly care, financial literacy, and job training programs.
- Volunteers and donors can also use 2-1-1 to find out where their service or donations are most needed and appropriate.
- 2-1-1 websites also allow people to find help: [www.211helps.org](http://www.211helps.org).
- In 2014, United Way 2-1-1 responded to nearly 136,000 calls from individuals seeking to find or give help in their communities. Since it began in November 2007, this 2-1-1 help line has received more than 1 million calls.

#### **2-1-1 enhances public safety and crisis recovery efforts**

- 2-1-1 gives 9-1-1 operators a place to direct non-emergency calls so they can focus on life-and-death situations.
- During flooding and natural disasters, Missouri's State Emergency Management Agency promoted 2-1-1 as the number to call to get or give help. As a result, hundreds of individuals were helped to locate response and recovery resources and volunteers were linked to opportunities to sandbag, assist with cleanup efforts and direct donations of material goods where they were needed.
- 2-1-1 also serves as the number to call for weather related emergencies during the snow/ice storm that blanketed the state/region. 2-1-1 provided public information, handled requests for critical transportation needs, warming shelters, and other non-emergency calls.

#### **2-1-1 is a private/public partnership**

- United Way 2-1-1 in Missouri is funded by the United Way of Greater St. Louis.
- A \$4.75 million grant by Missouri Foundation for Health was awarded for start-up and operational costs for five (5) years culminating in 2011.
- United Ways that support 2-1-1: United Way of Greater St. Louis, Callaway County United Way, Carthage Area United Way, United Way of Central Missouri, Heart of Missouri United Way, Heart of the Ozarks United Way, Kennett United Way, Montgomery Area United Way, Sikeston/Bootheel Area United Way, United Way of Adair County/Northeast Missouri, United Way of Audrain County, United Way of Grundy County, United Way of Nodaway County, United Way of Randolph County, United Way of South Central Missouri, United Way of Southeast Missouri, United Way of Southwest Missouri and Southeast Kansas, United Way of St. Francois County, United Way of the Mark Twain Area, United Way of the Ozarks, and United Way of Vernon County

For additional information, contact Regina Greer, Director of 2-1-1 at United Way of Greater St. Louis: 314-242-1880, [regina.greer@stl.unitedway.org](mailto:regina.greer@stl.unitedway.org).



Memo to: Board of Directors  
From: Executive Committee  
Subject: Finance & Nominating Committee Nominations  
Date: March 9, 2014

The STARRS Executive Committee consists of the Board Officers, i.e., President, Vice President, Treasurer and Secretary. One of the duties of the Executive Committee is to nominate members to the Nominating and Finance Committees. Currently, there are vacancies on both of these committees.

#### Finance Committee

The current members of the Finance Committee are Joann Leykam (Chair), Greg Brown, Abe Cook, Gary Christmann, Ed Hillhouse, Debbie Mays, John Miller, Mark Thorp, Dave Todd and Barb Whitaker.

Because John Miller is now a Director Emeritus he is no longer a voting member of the Board and therefore cannot serve on the Finance Committee. The Executive Committee recommends that Larry Ringerling, Director Madison County, Illinois Emergency Management fill John Miller's vacancy on the Finance Committee.

#### Nominating Committee

The current members of the Nominating Committee are Don Feher (Chair) Dennis Jenkerson, Joann Leykam, Dolores Gunn, and Morris Taylor.

Because the Nominating Committee approves the Category C Directors, members of the Nominating Committee can only come from the members of the Category A (Elected Officials), Category B (Emergency Managers) and Fusion Center Directors. Therefore, Dennis Jenkerson as a Category C Director representing Hazmat can no longer serve on Nominating Committee. His position will be filled by Don Feher, STARRS Board Secretary; which serves as the Chair of the Nominating Committee.

With Dr. Dolores Gunn's retirement and Dr. Morris Taylor's position as Director Emeritus there are two vacancies on the STARRS Nominating Committee. Warren Robinson, Director Jefferson County Emergency Management and Sergeant Bill Roche have volunteered to fill the vacancies on the Nominating Committees.

Board of Directors  
March 9, 2015  
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The terms of the memberships to both the Finance and Nominating committees are a period of one year.

**Staff Recommendation:** Staff recommends that the Board of Directors approve the Executive Committee nominations to the Finance and Nominating Committees.



Memo to: Board of Directors  
From: Staff  
Subject: Nomination of Sub-Committee Appointments  
Date: March 9, 2015

The Nominating Committee recommends the following individuals for membership on a STARRS Sub-Committee:

#### Hazmat

**Wisdom, Jason D., Chief Officer, Jefferson County Hazmat** - Jason Wisdom is a Plant Manager and Hazardous Material Emergency Response Training Specialist at DPC Enterprises, LP since 2001. In this role, he manages daily activities of operations including production, packaging, maintenance, quality, safety, and warehousing activities of a water chemical production and distribution facility. Additionally, Jason is a member of the Jefferson County Homeland Security Regional Response Team where he functions as Chief Officer. This team consists of 45 individuals where he manages all financial activities, all facility and response equipment maintenance, and provides team training sessions on various emergency response topics. Jason received his Associate in Arts in Business Administration from Southwest Baptist University in 2002.

#### Law Enforcement

**Wagner, Richard M., Chief Deputy/Patrol Commander, St. Clair County Sheriff's Department** - Richard Wagner joined St. Clair County Police Department in 1995 as a patrol deputy. In 2006, Richard moved up to Master Sergeant, Patrol and Chief Deputy and Patrol Commander in 2013. In his current role, he commands all members of the Patrol Division including supervisors all Patrol Teams, Investigations Unit, Drug Tactical Unit, Domestic Violence Unit, Environmental Unit, Metrolink Unit, and Metro East Auto Theft Task Force. Richard has a Master of Science in Criminal Justice Administration from Lindenwood University. He has been a member of the Illinois Police Association since 1983.

#### Mass Fatality

**Trammell, Lindsay, Forensic Anthropologist, St. Louis County Medical Examiner** - Lindsay Trammell currently works in a dual position as a forensic anthropologist and medico-legal death investigator for the St. Louis County Medical Examiner's Office. She also serves as



the forensic anthropologist for Franklin, Jefferson, and St. Charles County Medical Examiner's Offices. She received both her Master's and Ph.D. in anthropology at the University of Tennessee in Knoxville, Tennessee. Prior to that, Lindsay worked at the Pima County Office of the Medical Examiner in Tucson, Arizona, in a similar capacity. She is a Diplomate with the American Board of Medicolegal Death Investigators and is working towards Diplomate status with the American Board of Forensic Anthropology. Additionally, Lindsay serves as the forensic anthropologist and vice president for the Missouri Region "C" Technical Rescue Team Canine Division and is the forensic anthropologist and board member for the Cave Archaeology Investigation and Research Network.

### Public Health

**Hicks, Kourtney L., Health Educator, East Side Health District** - Kourtney Hicks stepped into the role of Public Information Officer with the East Side Health District in 2013. In this role, she is responsible for coordinating and collaborating with other public information officers on regional and state levels of public health. Prior to becoming a public information officer, Kourtney worked as both an Environmental Health Educator/Inspector and Tobacco and Oral Cancer Health Educator, both with East Side. She has a degree in Community Health Education from Southern Illinois University at Edwardsville.

**Staff Recommendation:** Staff recommends that the Board of Directors approve the Nominating Committee recommendations.

Memo to: Board of Directors

From: Staff

Subject: Regional Security Expenditures

Date: March 9, 2015

Staff is requesting authorization to expend funds in support of regional security that will improve the region's disaster preparedness and response capabilities. Funding will come from the U.S. Department of Homeland Security's Urban Areas Security Initiative (UASI) and the U.S. Department of Health and Senior Services, Assistant Secretary of Preparedness and Response (ASPR) grant programs. Attachment A summarizes these purchases totaling **\$471,199**. Also attached is a summary description of all budgeted expenditures from the UASI grants (Attachment B).

## **1. Hospital Medical Surge**

As a result of the Ebola Virus Disease (EVD) epidemic that occurred in Africa and impacted United States hospitals' during the fall of 2014, the STARRS Hospital Preparedness Committee identified the need for self-contained respiratory protective gear as well as cache supplies of personal protective clothing when dealing with an EVD incident at one or more St. Louis regional hospitals. These resources will be available to any hospital in the region that receives any infectious disease patient.

**Powered Air Purifying Respirators** – We are requesting approval to purchase seven sets of powered air purifying respirators (PAPRs) with storage carts and accessories to be stored in infectious disease caches at selected Missouri hospitals in the region. Total costs will not exceed **\$98,015**.

**Surgical Gowns** – We are requesting approval to purchase 2,520 disposable surgical gowns which are impervious to fluids such as blood and various other body fluids. They will become part of ensembles that will offer full coverage to protect healthcare workers from highly infectious disease agents. Total cost not to exceed **\$18,150**.

## **2. Law Enforcement Response**

**Aviation Communications Helmets** – We are requesting approval to purchase 15 Aviation Communications Helmets for the Metro Air Support Unit. The helmets will provide the crews with safety enhancements, enhanced hearing protection and enhanced

operational capabilities during search and rescue operations. Total cost will not exceed **\$51,555**

**Law Enforcement Tactical Communications Helmets** – We are requesting approval to purchase 95 Tactical Communications Helmets for the St. Louis County and St. Charles County Law Enforcement Tactical Operations Officers. The helmets contain an ear muff style communication system that protects and enhances communications and audio capabilities when worn by the tactical officer. Total cost will not exceed **\$141,335**

**All-Terrain Vehicle** – We are requesting approval to purchase an All Terrain Vehicle for the St. Louis Regional Bomb Squad. This vehicle will support the regional bomb technicians when deployed to an incident involving a suspected package or an improvised explosive device (IED). It will transport bomb technicians in protective bomb suits, as well as bomb diagnostics and render safe equipment. Total cost will not exceed **\$21,000**

3. **Mass Fatality Management**

**Equipment Trailers** – We are requesting approval to purchase three 24 foot equipment trailers to be used to store and transport regional fatality management cache materials including field investigation and temporary morgue equipment and supplies. This purchase will provide greater storage capacity and allow these resources to be transported anywhere within the region when a mass fatality incident occurs. The trailers will be staged in the City of St. Louis as well as St. Charles and St. Louis Counties. Tow vehicles for these trailers will be resourced from regional emergency response agencies. Total cost will not exceed **\$43,452**.

4. **Regional Collaboration**

One of the first infrastructures to fail in a disaster is telephone and internet communications. Satellite based internet access assures uninterrupted links to data, voice and video communications, regardless of the local internet infrastructure conditions. The combination of an internet satellite antenna system combined with updated laptop computers will provide a reliable source to internet based regional collaboration tools such as WebEOC and EMResource when a major incident occurs and impacts the St. Louis Region.

**Mobile Satellite Antenna System** – We are requesting approval to purchase a mobile satellite antenna system that will be mounted on the Regional Mobile Command Center housed at the Eureka Fire Protection District in Eureka, Missouri. This satellite system will ensure responders have access to the internet, allowing uninterrupted voice and video

communications with local emergency management officials who are not at the incident scene. Total cost will not exceed **\$21,960**

**Laptop Computers** - We are requesting approval to procure eight laptop computers for use in the Regional Mobile Command Center at Eureka Fire Protection District. The combination of laptop computers and internet satellite antenna system will provide reliable access to internet based regional collaboration and disaster management software tools. Total cost will not exceed **\$13,417**

5. **Public Health Medical Surge**

We are requesting approval to procure notebook computers and bar code scanners for Public Health departments in the St. Louis region. The equipment will help ensure the region is prepared to respond quickly and efficiently to public health emergency events by providing agencies equipment necessary to rapidly dispense and track medications from the Strategic National Stockpile (SNS) Point of Dispensing (PODs) electronically.

**Laptop Computers** - 165 notebook computers will be purchased and distributed to each of the local Public Health Agencies in the region. Total cost will not to exceed **\$34,485**

**Bar Code Scanners** - 110 bar code scanners will be purchased and distributed to each of the local Public Health Agencies in the region. Total cost will not exceed **\$27,830**

All of the purchases described in this memo are being made in accordance with the agency's procurement policy.

**Staff Recommendation:** Staff recommends that the Board approve the expenditure of funds as follows:

- for the purchase of seven powered air purifying respirators (PAPRs) with storage carts and supplies from Bio-Medical Devices, International in an amount not to exceed **\$98,015;**
- for the purchase of 2,520 surgical gowns from Veterans Corps of America in an amount not to exceed **\$18,150.**
- for the purchase of 15 Aviation Communications Helmets from Merit Apparel in an amount not to exceed **\$51,555;**

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- for the purchase of 95 Law Enforcement Communications Helmets from Safeware, Incorporated in an amount not to exceed **\$141,335**;
- for the purchase of an All-Terrain Vehicle from St. Louis Powersports in an amount not to exceed **\$21,000**;
- for the purchase of three equipment trailers from Missouri Great Dane in an amount not to exceed **\$43,452**;
- for the purchase of a Mobile Satellite Antenna System from Mobil Satellite Technologies in an amount not to exceed **\$21,960**;
- for the purchase of eight Dell Latitude laptop computers from Forward Slash Technology for an amount not to exceed **\$13,417**.
- for the purchase of 165 HP Notebook computers from OM Office Supply in an amount not to exceed **\$34,485**; and,
- for the purchase of 110 Motorola Symbol USB bar code scanners from Cynergy Solutions LLC in an amount not to exceed **\$27,830**;

for a total amount not to exceed **\$471,199** from the UASI and ASPR grant programs.

**ATTACHMENT A**  
**Expenditures for Equipment and Services**  
**March 9, 2015**

<u>Category</u>	<u>Vendor</u>	<u>Description</u>	<u>Jurisdiction/Agency</u>	<u>Quantity</u>	<u>Cost</u>
<b>Emergency Response Equipment (ASPR)</b>					
<b>1</b>	Bio-Medical Devices, International (Irvine, CA)	Powered air purifying respirators	MO Regional Hospitals	7	\$98,015
	Veteran Corps of America (O'Fallon, IL)	Surgical gowns	MO Regional Hospitals	2,520	\$18,150
<b>Emergency Response Equipment (UASI)</b>					
<b>2</b>	Merit Apparel (Vero Beach, FL)	Aviation communications helmets	St. Louis County	15	\$51,555
	Safeware, Inc (Lanham, MD)	Law enforcement communications helmets	St. Louis County, St. Charles County	95	\$141,335
	St. Louis Powersports (Fenton, MO)	All-terrain vehicle	St. Louis County	1	\$21,000
<b>3</b>	Missouri Great Dane (Benton, MO)	Equipment trailers	St. Louis County, St. Charles County, City of St. Louis	3	\$43,452
<b>4</b>	Mobil Satellite Technologies (Chesapeake, VA)	Mobile satellite antenna system	St. Louis County	1	\$21,960
	Forward Slash Technology (Ballwin, MO)	Laptops	St. Louis County	8	\$13,417
<b>5</b>	OM Office Supply (Mechanicsburg, PA)	Notebook computers	Regional	165	\$34,485
	Cynergy Solutions (St. Charles, MO)	Barcode scanners	Regional	110	\$27,830
<b>TOTAL EXPENDITURES</b>					<b>\$471,199</b>

Total UASI Expenditures: \$326,066  
Total ASPR Expenditures: \$145,133

Categories:

- 1 - Hospital Medical Surge
- 2 - Law Enforcement Response
- 3 - Mass Fatality Management
- 4 - Regional Collaboration
- 5 - Public Health Medical Surge

**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Critical Response Teams</b>				
A key goal under the UASI Strategy is to strengthen our critical response teams. We have largely accomplished this goal with hazardous materials and heavy rescue equipment and training. These teams are capable of responding to terrorist attacks, industrial accidents or natural disasters like earthquakes and tornadoes. Another element of critical response includes medical supplies for mass casualty incidents. The MCI trailers represent the first stage of meeting this need for the EMS community. Also included is equipment for Incident Management Teams that will consist of emergency responders from all disciplines. These mobile teams are activated to support emergency responders managing an event where the event continues over many hours or days.	\$17,993,651	\$17,978,036	\$0	\$15,615
	903,000	829,682	0	73,318
	2,196,000	1,977,711	35,377	182,912
<b>Law Enforcement Tactical Team Equipment</b>				
There are 7 law enforcement tactical response units in the region which need communications, tactical lights and personal protective equipment. Three of the teams will receive tactical vehicles and Metro Air Support will receive a helicopter and other equipment to support response to a variety of terrorist incidents.	7,582,356	7,354,711	213,890	13,755
	4,514,819	4,514,819	0	0
<b>Interoperable Communications</b>				
A variety of projects come within the description of Interoperable Communications. Radio caches, satellite phones and video conferencing and the Land Mobile Radio Communications Plan are included, as well as a microwave tower backbone system.	8,386,622	8,321,622	0	65,000
	8,988,047	8,988,047	0	0
	674,300	674,300	0	\$0
	5,322,438	5,278,534	0	43,904
<b>The Virtual EOC</b>				
The virtual EOC strengthens regional collaboration on a day to day basis through a web based interactive network that links the region's eight EOC's and numerous other users for planning, preparing for and responding to an incident. In future years we hope to add a robust Geographic Information System capability.				

**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Emergency Patient Tracking</b>	\$2,422,320	\$2,422,320	\$0	\$0
<p>Patient Tracking allows emergency medical services and hospitals to rapidly enter data about a patient into a secure wireless web-based tracking system. The data includes identification, triage condition and transport information and allows the hospitals to balance patient loads and provide information to families.</p>				
<b>Universal ID Project</b>	557,812	557,812	0	0
<p>This system provides a uniform identification card for fire, law enforcement and volunteers with credential information embedded in the card.</p>				
<b>Expand Public Health Capabilities</b>	2,828,131	2,522,061	76,799	229,271
<p>Local public health agencies are working to prepare the region and protect citizens and first responders in the event of bioterrorism and natural diseases. Work is underway to establish an automated syndromic surveillance system for the early detection of naturally occurring or man made disease outbreaks.</p>				
<b>Mass Casualty Equipment, Medical Supplies and Software for Hospitals</b>	2,249,599	2,107,999	0	141,600
<p>Hospitals are preparing the region for a response to a medical surge or mass casualty incident (MCI) by staging emergency response trailers that are equipped with medical supplies, cots and bedding at selected hospitals for deployment anywhere in the St. Louis region. In addition, the hospitals will dispense medicine to employees, their families and patients in the event of a large-scale bioterrorist or naturally occurring illness. The hospitals have software that will help with the dispensing of this medicine and the management of an MCI when it occurs.</p>				
<b>Disaster Incident Management System for Hospitals and Tactical Response</b>	\$2,234,308	\$2,157,808	\$0	\$76,500
<p>The disaster incident management software system provides a tactical incident management capability for hospitals and response teams that includes federally required forms and plans. For the hospital systems it also includes a regional bed tracking capability.</p>				



**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Terrorism Early Warning Center</b>				
The TEW is operated by the St. Louis Metropolitan Police Department and the St. Louis County Police Department and serves as a central clearinghouse for information and intelligence to help detect and prevent acts of terrorism.	\$ 3,142,602	\$2,599,000	\$0	\$543,602
<b>Citizen Preparedness</b>				
This program includes Citizen Emergency Response Teams and other similar teams designed to educate the public about disaster preparedness and train them to assist their neighbors. Expenditures include equipment and training to help citizens learn to respond to hazards as part of a team in their neighborhood or workplace, and public information. The program also includes the sheltering project which brings generators and shelters into the region to protect citizens who need shelter.	2,662,666	2,602,666	0	60,000
<b>Regional Coordination Planning</b>				
Includes regional emergency coordination planning, mutual aid improvements, public information and enhancements to critical infrastructure protection.	1,024,051	1,024,051	0	0
<b>Exercises</b>				
Two regional exercises occurred on August 9-10 2006 at Busch Stadium and Olivette. In addition, Community Emergency Response Teams (CERT) exercises were added in FY06.	446,500	371,500	0	75,000
<b>Training</b>				
Most disciplines have received and will continue to attend training activities to enhance their skills. Included are heavy rescue, hazmat, incident management teams, law enforcement, public health and hospitals.	3,695,608	3,597,498	0	98,110
<b>Totals:</b>	<b>\$77,824,830</b>	<b>\$75,880,177</b>	<b>\$326,066</b>	<b>\$1,618,587</b>

<sup>1</sup> This total represents the sum of UASI funds awarded for equipment and contractual obligations for fiscal years 2003 - 2014. The schedule represents the cumulative amount spent, from both open and closed grants, on major projects since the inception of the Homeland Security Grant Program.